

BOARD OF TRUSTEES MEETING

UHSAA Office

December 6, 2019

9:00 a.m.

Those in attendance: Board Members: Marilyn Richards, Amber Shill, Allen Grunig, Dale Whitlock, Jeff Schena, Cory Anderson, Sam Jarman, Jerre Holmes, David Brotherson, Tom Sherwood, Dave McKee, Stan Young, Bryan Durst, Greg Miller and Laura Belnap. Staff Members: Rob Cuff, Jeff Cluff, Brenan Jackson, Jon Oglesby and Jan Whittaker.
Minutes: Jeanne Widerburg.

1. Welcome and Chair Business: Chair Whitlock welcomed members and guests to the meeting. He thanked members for attending the public hearing the previous night. He was appreciative of the civil behavior of everyone present. He feels the education community is great. Mr. Whitlock recognized Jeff Schena as this was his last meeting. He was thanked for his service on the Board of Trustees. Mr. Whitlock noted that all board members were present.

A. Reverence/Thought: Ms. Richards shared her experience with Jordan District doing major boundary changes. She said it's not hard to make decision when you know what your values are. We need to value students, their education and experiences that give them direction in life. She then offered a prayer.

B. Pledge of Allegiance/Patriotic Thought: Mr. Grunig quoted past presidents of the United State of America. He then led members in the pledge of allegiance.

C. Approval of Board Agenda:

MOTION: Mr. Sherwood motioned to approve the Board Agenda. Ms. Shill seconded the motion. Motion carried.

2. Realignment: Mr. Cuff reviewed the meeting handouts: current alignment, timetable, format and procedures, school October 1 enrollments, first consideration of regions and the Alpine School District proposal for regions. He said there were between 400-500 online comment emails. Mr. Whitlock said he had asked Mr. Cuff and the staff for recommendations for realignment. He appreciates the staff and their insight. Mr. Cuff presented a starting point and a place for discussion. Their proposal first looked at geography, trying to keep district schools together and rivalries. There are some imbalanced regions, but the staff is committed to address the Executive Committee in determining post season. In the format and procedures item #5: Regions or divisions within a classification shall be equal as feasible (within one school if possible) in having the same number of full member schools in each region. Each region or division shall qualify teams or individuals for post season as determined by the Executive Committee. Mr. Cuff said in the last alignment no matter how many schools were in a region they qualified four. The staff would like to work with the EC and propose an all-comers 5A/6A tournament. This may be the time for change in the process of realignment and factor success and non-success and geographically. In order to accomplish this, the staff needs data to determine rankings for state tournament and an all-comers format. This may give us the data to help moving schools based on non-success. In this type of alignment, it may need to be sport by sport. This could be a major shift in the realignment process in the future. He wanted to preface the proposal because they would see some imbalanced regions and imbalanced competitive regions. The regions may not be fair, but the tournaments could be. The data would be gathered for the next alignment.

The staff presented their 2019-2021 alignment proposal. Mr. Cuff read the schools and their region. Everything is according to the rules in format and procedures and geography. Mr. Brotherson felt that most issues presented at the public hearing were addressed with this proposal. Mr. Whitlock said some things need to be changed for next alignment. It will take a major shift to take care of the problems the schools presented for equity and fairness regarding socio-economic issues and rural vs urban issues. He feels Mr. Cuff and the staff are committed to making those changes for the next alignment.

Mr. Holmes said he appreciates the staff's effort. He feels 3A football success factor is desperately needed and he wished it could happen with the 2019-2021 alignment. He also felt there needs to be a non-boundary success factor.

2A Football: The members began their discussion. They are okay with Monticello and North Sevier flipping positions. Mr. Brotherson and Mr. Young were in favor of five classifications for football to make viable leagues. Safety is very important, but these decisions need to be practical. The ratio for 2A football is 2.52, but felt it fits better geographically. Ms. Belnap said the school fees rule is now available for viewing. She said that any travel will be problematic.

1A All Activities Except Football: Retain region numbers 19, 20, 21 and 22 for four regions. It was discussed to place Milford in 1A Region 21 to balance regions. Milford was contacted and gave approval for region assignment.

2A All Activities Except Football: Mr. Miller suggested Layton Christian Academy move to Region 17 and North Sevier to Region 16. Discussion. Members of 2A stated they would like to be part of the pilot all-comers tournament.

3A All Activities Except Football: No changes.

3A Football: Juan Diego was added to 3A.

4A All Activities Except Football: Mr. Jarman would request that Mountain View be in 4A Region 10 for football and 5A Region 7 for all activities except football.

4A Football: Park City and Mountain View want to play up (Region 10) in everything except football.

5A All Activities Except Football: Move Mountain View to Region 7. Mr. McKee asked if Roy's and Payson's requests to move down would be considered. It was pointed out they are not bubble schools and it would be an exception. This is where the all-comers and changes will help those schools in the next alignment.

5A Football: No change.

6A All Activities Except Football: Discussion of 5A/6A all-comers tournament. Mr. Sherwood didn't think anyone would oppose the proposal. This would address equity in regions. Mr. McKee thinks it is a good idea. Mr. Grunig felt gathering data will help make major changes to the alignment process. Most classifications voiced interest in the all-comers tournament format. Mr. Sherwood asked if Corner Canyon could not travel south. We didn't meet their request to remain in 5A and Canyon School District already has two schools going south. Mr. Jarman felt they will be competitive. Mr. Cuff said the all-comers tournament will help them. Mr. Jarman suggested to not have power regions and it was not supported. The key

is the all-comers tournament to make everybody have a chance for the state tournament. The tournament should be based on highest, best teams possible. Mr. Cluff said that message will be sent to the EC with the staff proposal. Everyone seems to agree there needs to be change.

6A Football: No change

MOTION: Mr. Grunig motioned to approve the 2nd consideration of region assignments for all activities and football. Mr. Brotherson seconded the motion. It was reported that Milford agreed to Region 21. Motion carried unanimously.

NEXT STEPS: Mr. Whitlock asked members about procedures for the next alignment. Mr. Oglesby said discussing the competitive equity factor using numbers could change the approach to realignment. Mr. Cuff said the procedure could change and have the BOT be the Realignment Committee and send proposals to the Executive Committee for discussion. In the future, the staff would like to help facilitate classification meetings prior to the first consideration and possibly more public hearings. He asked the members how they would like the staff to move forward to begin the next alignment process. Would members like the staff do prepare suggestions and present to the Board? Mr. Whitlock said he would like the staff to prepare consideration/suggestions. Mr. Schena said the success factor is great, but he feels there needs to be an urban/rural factor. Look at the whole picture. Mr. Oglesby said the equity factor looks at many items creating a factor that balances and is not prejudicial against other members. Mr. Cluff said admittedly the change will be difficult because it is changing the entire process and how the Association does business. We will need to think outside the box. We may be reclassifying by sport. The staff is committed to do what is best for the Association. Mr. Jackson said the dynamics over the years have changed drastically. Enrollment can't be the only factor anymore. We need new ideas and look to other states for ideas. We need to do what is best for students. Ms. Whittaker said we need to look at different ideas moving forward and not proceed the same because that is how it has always been done.

There was a discussion on the alignment timeline. The staff will present a new timeline at the March meeting. Mr. Holmes said qualifying the top four in each region is not always the fair thing to do. When freshman teams can beat the teams at the state tournament there is something wrong with the process. He likes the new idea of the pilot for seeding. He would like to see it used for all classifications because it would be fair. Mr. McKee feels it needs to be implemented as soon as possible. Mr. Cuff said he can ask Mr. Hammer to include it on the EC Agenda in January. Mr. Cuff said adding all classifications could be a discussion for the Executive Committee.

PLACEMENT OF NON-ATHLETIC SCHOOLS:

Salt Lake Performing Arts	Region 6
Tuachan	Region 9
AISU	Region 13
Liahona	Region 15
Paradigm	Region 17
Venture	Region 17
Lava Heights	Region 20

MOTION: Mr. Miller motioned to approve the region assignments for non-athletic schools. Ms. Richards seconded the motion. Motion carried unanimously.

Mr. Schena motioned to adjourn. Meet adjourned at 11:10.

PUBLIC HEARING
Jordan High School
December 5, 2019
6:30 p.m.

Those in attendance: Board Members: Marilyn Richards, Amber Shill, Allen Grunig, Dale Whitlock, Jeff Schena, Cory Anderson, Sam Jarman, Jerre Holmes, David Brotherson, Tom Sherwood, Dave McKee, Stan Young, Bryan Durst, and Greg Miller. Staff Members: Rob Cuff, Jeff Cluff, Brenan Jackson, Jon Oglesby and Jan Whittaker. Excused: Laura Belnap. Minutes: Jeanne Widerburg.

1. Welcome and Chair Business: Chair Whitlock welcomed everyone to the Public Hearing. He encouraged those wanting to present to please sign the signup sheet. Ms. Whittaker has the signup. Because of numbers, each presentation will have no more than three minutes. He formally opened the Public Hearing of the UHSAA. Ms. Belnap was excused.

Presentations:

Mountain View: Principal David Smith reminded members his school would like to play local teams in 4A. The first consideration of regions made it obvious there is not a 4A region in Utah County. He would request they be allowed to participate in 5A in Region 7 based on the first consideration. They would like to request 4A for football in Region 10. There are fewer games in football so they would not be concerned with the travel in that region.

South Summit: Cody Bowen was representing South Summit. They have concerns with the first consideration of regions. They were concerned with the 4A teams that moved back to 3A and increased the ratio to 2.4. They would suggest the larger schools be moved back to 4A for a lower ratio.

Payson: Principal RaShel Shepherd would ask a consideration of all factors at Payson and allow them to participate in 4A. She said they had submitted incorrect numbers that included state custody students that are not part of the WPU which would move them closer to the bubble area. Socio-economic population is twice as low as other schools in their district. They have the largest population of rural students traveling up to 30 miles to attend school. Their participation rate is 40% lower than other schools in the district. It makes it an unequitable playing ground with so few athletes. They have a 17% win/loss record for the last five years. In 4A region they had a 30%-win record. They have a difficult time competing and the district supports Payson if they need to travel.

Bingham: Principal Christen Richards-Khong stated she was also speaking for Herriman, Copper Hills and Bingham from Region 3. Herriman would like to be part of Region 3. Bingham has had issues traveling south to Utah County because of travel time. It is going to much more difficult traveling north to Davis County. Students will be missing academic time. Todd Quarnberg, Herriman's Principal, said he has great relationships in Utah County. However, Jordan School District has split and sent teams south to Utah County for the last eight years. Fifteen of the last nineteen championships were won by Region 4. He thinks the schools in Region 4 need to be split up. He thinks they have served their time and the power house region should be split. If East wants to be 6A football, they should have all activities in 6A.

West Jordan: Principal Jim Birch said his school is completely landlocked. The socio-economics of the area is very interesting. They have 39% free and reduced lunch, 48% are

economically disadvantaged and some are homeless. He feels West Jordan could experience success if they were in Region 2 with other schools similar in socio-economics. They would like to have some success to grow their programs. They have very few participants. Larger schools are a death penalty to West Jordan.

Monticello: Principal Lewis Whitaker would request to switch with North Sevier and be assigned to Region 16. This would save Monticello time and miles.

Juab: Casey Wright said they were appreciative of the many changes made to the realignment process. He feels credibility and fair play are important. He feels there is an urban/rural dilemma which exists mostly in 3A. Urban schools have much greater access to students. There is no recruiting in rural areas. Urban schools have a competitive advantage in football. In the last ten years, no rural schools have won a state football championship – mostly schools without boundaries. They feel rural/urban issues should be considered in the alignment process. They also feel socio-economic and competitiveness should be considered for balance.

Canyon School District: Superintendent Jim Briscoe and his high school principals presented. He feels all their high schools are comfortable with the region placement, but there are concerns with Corner Canyon. They would request that Corner Canyon be assigned to Region 7 in 5A for at least two more years for community and student involvement. This would also give more balance to Region 7. If Corner Canyon stays in 6A, they would request the new Jordan School District be assigned to Region 7.

1A Executive Committee Members: Darin Jenkins spoke for the group. They like the current proposal for region assignments. They would like to keep the regions numbered 19-22. With Monticello moving to 2A, they would propose that Wayne stay in Region 19 and Milford move to 21. They do not want divisionals. Roberta Hardy said that divisionals would add additional travel time. They would travel eight hours to one game.

Farmington: Principal Rich Swanson said they would appeal the 1st consideration region assignment. The UHSAA revolves around students and learning in the classroom. Placing Davis and Farmington in Region 3 will increase their travel time by four times. Students will miss four more classes per week to play games. Region 2 would triple their travel. The district would support the proposal of Jordan School District. It is only fair to allow Farmington the same latitude in establishing their programs as it has been given to other current 5A teams. They feel 6A would give them less of a chance to grow their programs. Please look out for students.

Davis: Principal Greg Wilkey said he felt the 1st consideration compelled him to speak out. He brought up the factors written in the UHSAA Handbook that should be considered for realignment. Travel costs, time out of school and natural rivalries are among the factors listed. He hopes those factors would not be lost as we look for competitiveness. He feels it unprecedented to ask a school to travel pass an entire region of same classification schools to compete. He had a letter from Region 1 for support of Davis remaining in Region 1. They would endorse the Jordan School District proposal. He felt if Farmington and Roy are assigned to 5A, it could help solve issues in 6A.

Parowan: Principal Roy Mathews said he has appreciated the small school football format. They have had fun, fair, competitive and viable high school football. There is great community support. He was concerned that football has gone to five classifications. In talking with most principals, they feel the same and would like to retain six classifications to maintain the health and safety of athletes. At a small school, the next man up is a freshman facing seniors.

Canyon View: Athletic Director Kyle Robinson said Canyon View has been opened for twenty years and they have won four state championships. They struggle to compete being the smallest school in 4A. Cedar City is a rural school playing urban schools in St. George. They had two region wins in football – the most in twelve years. They would ask to be considered for 3A.

Union: Principal Rick Nielsen thanked the Board and considering them for 3A football. He appreciates the efforts and they are happy with the region assignment.

East: Principal Greg Maughan said East is unique with 450 refugees, 43 languages spoken, high population of homelessness, and about 100 students are provided ability to shower and do laundry. Many of these students don't participate. They would request to remain in Region 6 (5A) for all activities except football. They would request Region 2 for football. He also distributed a geographic and rivalry proposal. A parent from East, Eric Thompson, said he is concerned about travel for the current region assignment and missed time out of school. His personal opinion is to assign East to 6A in everything.

Highland: Principal Chris Jensen said he has appreciated the transparency of the alignment process. He said Highland has 43% free and reduced lunch, 50-plus languages spoken, and many students are bussed. Region 6 has been a good region for Highland and they have been able to grow sports and finally get families engaged. The new region assignment has them traveling north and longer distances. Jason Bourne, parent, would request somebody else to take a turn traveling. They enjoy being with their natural rivals. Gates have been good with Region 6. Region 5 makes it difficult to support students because of travel and the students are missing more school. Please leave them with their natural rivals.

Roy: Assistant Principal Alicia Mitchell and Athletic Director Mike Puzey presented to the BOT. They would request they stay in Region 5 in the 5A classification and would support Jordan and Davis District proposal. They have a transient population and the mobility rate is 18%. In the past five weeks, they have lost 45 students. They have a chronic absenteeism rate of 9%. If they don't attend, they cannot participate (about 165 students). They house two severe special education units with 13 students each and 45 students are self-contained. Due to socio-economic circumstances they have fewer students participate. They have finished last place in Region 5 in many sports. They did have success in football this year, but they had to cancel the sophomore season. Region 5 matches up better with their situation.

East and Highland: Salt Lake City School District Board Member Melissa Ford said she would ask they reconsider the region assignment of East and Highland. She feels Region 6 is a much better fit than traveling north. Students have benefitted academically with less travel.

Mountain Ridge: Principal Mike Kochevar said Mountain Ridge is opening this coming fall. There have been boundary changes in the district. There numbers were submitted as projected, but students started applying for permits on Monday. The projected number were 1,338 juniors and seniors. Three days into the permit process Herriman had 222 permit requests to stay at Herriman. He is requesting to be placed in 5A until they can establish their programs.

Kearns: Principal Maile Loo thanked the Board with the 1st consideration of regions. She encouraged them to not be persuaded by last minute arguments and proposals. She asked them to hold the line on competitive, fairness and balance. She would like to keep Region 2 as proposed. She doesn't feel the travel distance should be considered as 1A and 2A schools do not have a choice. She wants Cyprus, Hunter, Kearns, and Taylorsville together.

South Summit: Football Coach Mike Grajek said he supported small school football. The Salt Lake Tribune said teams are dropping and declining. Six years ago, the UHSAA went to six classifications in football for safety reasons. November 17, 2016, Deseret News wrote that the UHSAA moved to six classifications in all team sports because it had been so successful in football. The change was to create smaller ratios among schools. If we can't keep kids safe, football will decline. Five classifications will kill rural football.

Taylorsville: Principal Emily Liddell thanked the Board for their efforts with the arduous process of realignment. She said Taylorsville would like to remain in Region 2. They would like the opportunity to participate with similar schools and compete with natural rivals. Some of their sports have depleted to the point that this fall the football roster fell to 35 boys so there was no JV. Boys basketball went winless last year. They need the opportunity to build momentum and don't want to lose students to stronger programs. She would like her students to have a taste of success.

Ogden and Ben Lomond: Luke Rasmussen, principal at Ogden, said they liked the 4A region they are in and don't want to go north to Cache Valley. If there is a trickle effect with changes, they would like to move to 3A. Both Ogden and Ben Lomond qualify for the free and reduced bubble schools. Steve Poll, principal at Ben Lomond, said the superintendent supports this request. There have been non-bubble schools move down previously and this would be the perfect time to allow Ben Lomond and Ogden to move down to 3A.

Park City: Athletic Director Jamie Sheetz said Park City would request 5A consideration with Region 6. They feel they are most in common geographically with the east bench schools in the Salt Lake Valley. They would be happy to have Highland and East in Region 6.

Mr. Whitlock asked if there were any questions. None were asked. He would suggest Board members could talk to presenters following the close of the meeting. He said the Board members have also received over 150 pages of online feedback. The second consideration of the realignment would most likely take place the following day.

The public hearing ended at 7:45



<u>Region 1</u>	<u>Region 2</u>	<u>Region 3</u>	<u>Region 4</u>	6A
Clearfield	Cyprus	Bingham	American Fork	
Davis	Granger	Copper Hills	Corner Canyon	
Fremont	Hunter	East	Lone Peak	
Layton	Kearns	Herriman	Pleasant Grove	
Northridge	Taylorville	Riverton	Skyridge	
Roy	West Jordan	West	Westlake	
Syracuse				
Weber				

<u>Region 5</u>	<u>Region 6</u>	<u>Region 7</u>	<u>Region 8</u>	5A
Bonneville	Brighton	Alta	Maple Mountain	
Bountiful	Cottonwood	Jordan	Payson	
Box Elder	Highland	Jordan District HS	Provo	
Farmington	Hillcrest	Lehi	Salem Hills	
Park City	Murray	Mountain View	Spanish Fork	
Viewmont	Olympus	Orem	Springville	
Woods Cross	Skyline	Timpanogos	Wasatch	
	*SLPA	Timpview		

<u>Region 9</u>	<u>Region 10</u>	<u>Region 11</u>	4A
Canyon View	Ben Lomond	Bear River	
Cedar City	Cedar Valley	Green Canyon	
Crimson Cliffs	Juan Diego	Logan	
Desert Hills	Ogden	Mountain Crest	
Dixie	Stansbury	Ridgeline	
Hurricane	Tooele	Sky View	
Pine View	Uintah		
Snow Canyon			
*Tuacahn			

<u>Region 12</u>	<u>Region 13</u>	<u>Region 14</u>	3A
Carbon	Grantsville	ALA	
Emery	Judge Memorial	Delta	
Grand County	Morgan	Juab	
Richfield	Providence Hall	Maeser Prep	
San Juan	South Summit	Manti	
South Sevier	Summit Academy	North Sanpete	
	*AISU	Union	

<u>Region 15</u>	<u>Region 16</u>	<u>Region 17</u>	<u>Region 18</u>	2A
American Heritage	Altamont	APA West Valley	Beaver	
APA Draper	Duchesne	Layton Christian	Enterprise	
Freedom Prep	Gunnison Valley	Rockwell	Kanab	
Merit	Monticello	Rowland Hall	Millard	
RSL Academy	North Sevier	Saint Joseph	Parowan	
UMA Camp Williams	North Summit	UMA Hill Field		
Wasatch Academy		Waterford		
*Liahona		*Venture		
		*Paradigm		

<u>Region 19</u>	<u>Region 20</u>	<u>Region 21</u>	<u>Region 22</u>	1A
Green River	Bryce Valley	Dugway	Intermountain Christian	
Lake Powell	Diamond Ranch	EskDale	Manila	
Monument Valley	Escalante	Milford	Mount Vernon	
Navajo Mountain	Panguitch	Telos	Rich	
Pinnacle	Piute	Tintic	Tabiona	
Whitehorse	Valley	Wendover	USDB	
	Water Canyon	West Desert	Way Point	
	Wayne	West Ridge		
	*Lava Heights			

*Activities-Only



6A

Region 1

Clearfield
Davis
Fremont
Layton
Northridge
Roy
Syracuse
Weber

Region 2

Cyprus
Granger
Hunter
Kearns
Taylorsville
West Jordan

Region 3

Bingham
Copper Hills
East
Herriman
Riverton
West

Region 4

American Fork
Corner Canyon
Lone Peak
Pleasant Grove
Skyridge
Westlake

5A

Region 5

Bonneville
Bountiful
Box Elder
Farmington
Viewmont
Woods Cross

Region 6

Brighton
Cottonwood
Highland
Hillcrest
Murray
Olympus
Skyline

Region 7

Alta
Jordan
Jordan District HS
Lehi
Orem
Timpanogos
Timpview

Region 8

Maple Mountain
Payson
Provo
Salem Hills
Spanish Fork
Springville
Wasatch

4A

Region 9

Canyon View
Cedar City
Crimson Cliffs
Desert Hills
Dixie
Hurricane
Pine View
Snow Canyon

Region 10

Ben Lomond
Cedar Valley
Mountain View
Ogden
Park City
Stansbury
Tooele
Uintah

Region 11

Bear River
Green Canyon
Logan
Mountain Crest
Ridgeline
Sky View

3A

Region 12

Carbon
Emery
Grand County
Richfield
San Juan
South Sevier

Region 13

Grantsville
Juan Diego
Judge Memorial
Morgan
South Summit
Summit Academy

Region 14

ALA
Delta
Juab
Manti
North Sanpete
Union

2A

North

Altamont
Duchesne
Gunnison Valley
Layton Christian
Monticello
North Summit
Rich

South

Beaver
Enterprise
Kanab
Milford
Millard
North Sevier
Parowan